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STATE LAND BOARD MEETING

December 8, 2009

State Lands Building

775 Summer Street NE, Salem, Oregon

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TRANSCRIPT OF PROCEEDINGS

GOVERNOR KULONGOSKI: The Land Board meeting of December the 8th of 2009 will come to order.

DIRECTOR SOLLIDAY: Governor, first item on the agenda is the Consent Agenda and we have six items on the Consent Agenda today. The first is a request for approval of the minutes of the October 13, 2009, State Land Board meeting. The second is request for approval of the addition of a 1714-acre parcel known as the Wood/Beech tract of the Nature Conservancy's Table Rocks Preserve to the register of the Natural Heritage Resources.

And I might mention that this would be the hundredth property added to the register. And this is a voluntary program. The Nature Conservancy, as the landowner, made the request to have this property added to the register. The third item on the Consent Agenda is a request for approval of a permanent easement to the Department of Transportation for a bridge along Highway 101 that crosses the Coquille River in Coos County.

And just as a reminder, ODOT is getting their bridges under authorization as they are doing the upgrade work to each of the bridges around the state. And they have paid the application fee. There is no proprietary fee because this is public infrastructure. The fourth item is a request for approval of a direct sale of a 1.16-acre parcel in Marion

1 County to Douglas Phelps.

2 This is to clear up a title dispute. This parcel was
3 an in-lieu land selection by the State of Oregon. And the
4 adjacent landowner believed that he owned this parcel. And he
5 has agreed to purchase the parcel for a price of \$8000 plus the
6 \$11.60 for the mineral right transaction that's associated with
7 that. There are no expected mineral assets in the subsurface
8 of this parcel.

9 The fifth item on the Consent Agenda today is a
10 request for approval of a land exchange between Giustina
11 Resources and the Department. This is the final transaction
12 for the exchange agreement that you approved at the last Land
13 Board meeting. Giustina will be acquiring a parcel from us
14 located in South Gate Creek in the McKenzie Basin. This is one
15 of the isolated tracts that we identified for disposal in the
16 2006 Asset Management Plan.

17 What we will be acquiring are two parcels within the
18 City limits in Redmond, one of which is fully platted, has
19 utilities and roads already into it containing 63 single
20 residential family dwelling lots, and an adjoining property of
21 a little over 19 acres that is currently unplatted but is zoned
22 for single family residential development.

23 The trade will involve us writing a check to Giustina
24 Resources for \$151,000 from the Land Revolving Fund to make the
25 trade an equal trade based on the purchase price for the

1 parcels in Redmond and the appraisal of the parcel in Gate
2 Creek.

3 And then the final item on the Consent Agenda today
4 is approval of the first ever rules regulating activities,
5 designating the first two marine reserves in the state of
6 Oregon, and identifying the regulations that the Department of
7 State Lands will administer within those reserves. The rules
8 that you have before you today were part of a three-agency
9 effort to adopt rules as directed by House Bill 3013, which
10 passed during the 2009 legislative session.

11 We worked with the Parks Department and the
12 Department of Fish and Wildlife on our rulemaking. We did
13 joint rulemaking hearings, did a similar comment period. We
14 even shared a rules advisory committee with the Parks
15 Department on our rules. After reviewing all of the public
16 comment, which you have in front of you, we have made some
17 changes to the draft rules for the final version.

18 I might note of significance is a change in the
19 boundary for the Red Fish Rocks Marine Reserve because there
20 were concerns raised about the enforceability, given the way
21 the boundary line was originally drawn. And so the agencies
22 worked with the local proponents of that particular marine
23 reserve and marine protected area and adjusted the boundaries
24 to make that more workable for enforcement folks.

25 We also had a concern raised by the Siletz Tribe

1 about the agreement that the State has had in place with them
2 for 30-plus years, guaranteeing them their hunting and
3 gathering rights; although reserving the right for the State to
4 prevent those activities from happening in areas that are set
5 aside for conservation purposes.

6 And so we've added a provision that recognizes that
7 existing agreement and the rights that exist under that
8 agreement. I would say there were probably a couple of other
9 issues that in the response of comments we chose not to make
10 any changes to this version of the rules; one involving some
11 comments that came in from folks concerned about the ability to
12 lay undersea cables within the marine reserve areas.

13 Under our rules the way our rules are drafted we
14 would recognize all the existing cables or any other authorized
15 activities that we have in these areas. They would be allowed
16 to maintain them, rebury them consistent with the agreements
17 that we have in place with those folks who already have
18 proprietary authorizations. So we would not violate the terms
19 of any of those easements or contracts that we might have in
20 place with preexisting activities.

21 Neither of these reserves do we have any proprietary
22 activities or removal-fill activities for that matter. So it
23 does not affect these particular pilot projects. And I think
24 the concern is there at some point in the future could be a
25 proposal that might affect those. And I should point out this

1 is the first time the Land Board will be adopting rules related
2 to marine reserves.

3 There will be additional reopening of these rules as
4 additional proposals for marine reserves come forward. So there
5 will be an opportunity at future points to make changes if we
6 find that these rules as currently drafted create some problem
7 out there that was unintended. The other issue was there were
8 several people who wanted us to add a definition of disturbance
9 to the rules.

10 In talking with Counsel at DOJ the recommendation was
11 because that term was only use in another definition, it wasn't
12 necessary to define it. But I also might mention that the
13 Ocean Policy Advisory Council in making its recommendation to
14 the Governor and putting together its guidance documents did
15 have a definition of disturbance within those documents. And
16 we would look to that if that issue does come up.

17 I also might mention that the intent is that for each
18 marine reserve that is created in the state of Oregon there
19 will be a local community group, a grassroots group that will
20 work on developing a management plan for each of these areas.
21 And these rules give them some flexibility in terms of what
22 they can allow and not allow within particularly the marine
23 protected areas.

24 Marine reserves are defined to prohibit extractive
25 activities and activities that create a disturbance to both

1 nonliving and living organisms within those reserve areas. With
2 that, the staff recommends approval of the Consent Agenda. And
3 I'd be happy to answer any questions.

4 **SECRETARY OF STATE BROWN:** Governor?

5 **GOVERNOR KULONGOSKI:** Yes.

6 **SECRETARY OF STATE BROWN:** A couple quick questions,
7 if I may?

8 **GOVERNOR KULONGOSKI:** Please, go right ahead.

9 **SECRETARY OF STATE BROWN:** Louise, I met with
10 Mr. McCormick yesterday about a proposed change he had in terms
11 of giving the Department the discretion in the future to allow
12 for laying of cable for -- make the discussion short. I just
13 wanted to clarify, given where we are in terms of the
14 rulemaking process, my understanding is this issue could be
15 discussed further as we do additional rulemaking or as the
16 impact on the proposed sites is further discussed as well. Is
17 that right?

18 **DIRECTOR SOLLIDAY:** That's correct. The other thing
19 I might mention is I think it's somewhat unlikely, at least in
20 the short term that the places where these reserves have been
21 proposed; in fact I can tell you that the places where the
22 marine reserves have been proposed currently in the state of
23 Oregon do not have cables in them. And so not just these two,
24 but the other three that are under consideration and the sixth
25 one for which a discussion is continuing at the local level in

1 the Coos Bay area.

2 So I think it's not an issue with the proposals that
3 are currently in process within the State of Oregon. That
4 doesn't mean at some point it would not become an issue later
5 on. But I also could say that given the geology on the
6 seafloor, the most likely places that those cables are going to
7 come in are going to be where there's sandy bottom where it's
8 relatively easy to lay those cables and get them up on the
9 beach and connected. And most of the proposals for marine
10 reserves have been around areas where we have rocky reef areas,
11 not very conducive to placement of undersea cables.

12 **SECRETARY OF STATE BROWN:** Okay. Governor, a follow-
13 up question, if I may?

14 **GOVERNOR KULONGOSKI:** Yes.

15 **SECRETARY OF STATE BROWN:** Thank you. And so for
16 example, worst case scenario and there needs to be a cable laid
17 in one of the reserve areas, or at least someone would argue
18 that; my understanding is you would be able to go through the
19 rulemaking process a 90-day period, allow for public comment,
20 allow for there to be an opportunity for folks on all sides of
21 the issue to participate.

22 **DIRECTOR SOLLIDAY:** That's correct. At any time
23 anyone can petition the Board for rulemaking, we also have the
24 ability to adopt a temporary rule if we need to if there's some
25 urgency while we go through the formal rulemaking process. So

1 there are ways to deal with that in the future if there is an
2 issue.

3 **SECRETARY OF STATE BROWN:** Okay. And then last
4 question; my understanding in sort of reviewing the comments et
5 cetera is that this process has been fairly collaborative that
6 the parties on all sides of these issues have worked together
7 with the community group being sort of the focus point of the
8 discussion. Is that fair characterization?

9 **DIRECTOR SOLLIDAY:** Yes, I would say it is. I think
10 the toughest part of this discussion was the OPAC discussion
11 that got us to the recommendation, which took a little while.

12 **GOVERNOR KULONGOSKI:** You think so?

13 **DIRECTOR SOLLIDAY:** But I think once we got the OPAC
14 recommendation it made it relatively easy for the agencies to
15 implement the various rules that need to be put in place to
16 administer the program.

17 **SECRETARY OF STATE BROWN:** All right. Thank you.
18 Thank you, Governor. We get the easy part. Oh, sure. I'm
19 happy to move approval of the Consent Agenda.

20 **STATE TREASURER WESTLUND:** And I second.

21 **GOVERNOR KULONGOSKI:** Any further discussion? Before
22 I announce the option of the consent agreement I just want to
23 acknowledge former Secretary of State Bill Bradbury on the last
24 item on the marine reserve. He has been a champion, has worked
25 very, very hard. And I wish he were here because this is a

1 significant step forward for the State of Oregon because as you
2 know and as you've said that there are three others in the
3 process, another one to get reviewed.

4 We're into the process about wave (phonetic) parks
5 now to the amendments to the Coastal Zone Management Program by
6 LCDC. So this is a significant step forward for the State.
7 And I just want to acknowledge Bill and everything that he did
8 to get us here. So with that, consent calendar is adopted.

9 **DIRECTOR SOLLIDAY:** Great. Thank you. So the only
10 other item we have on the agenda today is an Informational
11 Agenda item where we've invited a number of people to testify
12 in front of the Board today about the future management
13 direction for the Elliott State Forest. And just as a
14 reminder, we began this discussion at the October Board
15 meeting.

16 And we're going to start with Jim Young just quickly
17 reviewing the options that were presented to the Land Board at
18 the October Board meeting and what that means in terms of the
19 economic return that we have the potential to get from the
20 Elliott State Forest. Following Jim's brief overview, then
21 we're going to have four panels present to the Land Board.

22 I'm actually going to move and sit next to Mark.
23 I'll be the timekeeper. And as the Governor will remember, I'm
24 a pretty fierce timekeeper. At the Rogue navigability hearing
25 he kept knocking my elbow, saying, "Let them finish, let them

1 finish." And I said, "No, we need to get as many people up as
2 we can." So I am going to keep people to their five minutes.
3 And they were all told ahead of time that I was going to do
4 this.

5 I'll have little signs that'll give you two minute,
6 one minute and time's up warnings. And the purpose for that is
7 to make sure that all of the panelists get their five minutes
8 and also get an opportunity for the Land Board to engage in
9 dialog and to ask questions. And so I am going to be merciless
10 when it comes to keeping time and keeping us moving through
11 this item.

12 **GOVERNOR KULONGOSKI:** Louise, before we bring them
13 all up I'm going to go back and though we've already moved on
14 the consent calendar, there's one other thing I want to
15 acknowledge about your efforts on the rules on the marine
16 reserves. I also want to recognize the Department of Fish and
17 Wildlife, Roy Elicker (Phonetic) and Tim Woods over at State
18 Parks.

19 This has been a collaborative effort of all three of
20 you and you've done a wonderful job. It is the way
21 government's supposed to function with three different agencies
22 working very closely together to make this happen. So thank
23 you very, very much.

24 **DIRECTOR SOLLIDAY:** Thank you, Governor. It's the
25 first time I remember agencies actually collaborating on

1 rulemaking and sharing public comment process and hearings, and
2 it actually went very well. It made it easier for citizens who
3 were trying to participate in the process.

4 **GOVERNOR KULONGOSKI:** Thank you.

5 **DIRECTOR SOLLIDAY:** So appreciate that.

6 **STATE TREASURER WESTLUND:** Excuse my indulgence, but
7 a very good job.

8 **DIRECTOR SOLLIDAY:** So at this time I'm going to
9 invite Jim Young up. Are you coming up with anyone? Okay.
10 And I just remind the presenters on the panel you each have a
11 little name plate to put up here when you come up so everybody
12 knows who you are, so thanks.

13 **JIM YOUNG:** Good morning, Governor, Land Board
14 members. For the record, my name's Jim Young. I'm the district
15 forester for Coos District, Department of Forestry. And I just
16 want to do a brief review of the current issues of the Elliott
17 State Forest Management Planning process. As you know, the DSL
18 has asked that the management plan provides over-arching
19 direction for management of Common School Lands including
20 Common School Forest Lands.

21 And for the forest lands the main direction is to
22 maintain the sustainable even-flow harvest of timber. The
23 current management that we are using right now is the 1995 owl
24 HCP. And the murrelet is no longer included in that HCP. So
25 the management for the murrelet is take avoidance where we do

1 surveys for each one of our timber sales.

2 You apply for riparian strategies, prevent plan
3 (phonetic); those are the Forest Practices Act. And since that
4 plan went into effect 1996 through 2009 you've averaged about
5 25 million board feet from the forest. Proposed agency fees and
6 multi-species approach would cover owls and murrelets and Coho
7 salmon and about a dozen other species that could be listed at
8 some point in the future.

9 One of the primary features of an HCP is the
10 management certainty that can be achieved with such a plan in
11 terms of unpredictable harvest level from year to year. With
12 this plan we estimate we can produce about 40 million board
13 feet per year. Just to provide a little bit of context, we
14 estimate that the biological growth on the forest is about 75
15 million board feet per year.

16 In 2005 there was a cost-benefit study that was done
17 and it assumed that about one-third of the forest would be set
18 aside for threatened and endangered species and the Forest
19 Practice Act measures. Under that analysis the sustainable
20 harvest level was about 50 million board feet per year.

21 There's a number of current issues affecting the
22 process right now. One of those are the substantive comments
23 that were received from the HCP and the Draft Environmental
24 Impact Statement went out for review in 2008. US Fish and
25 Wildlife Service substantive comments that they've identified

1 revolve around owl and murrelet habitat.

2 And the comments that Natural Marine Fishery Service
3 considered to be substantive are -- have to do with the product
4 riparian strategies. We have reached agreement on the most
5 difficult issues with US Fish and Wildlife Service, but have
6 not reached agreement with Natural Marine Fishery Service.

7 If we were to try to get a Habitat Conservation Plan
8 with just US Fish and Wildlife Service there is a regional
9 joint policy between those two agencies that basically states
10 that if both agencies have listed species, then both agencies
11 must use Habitat Conservation Plan process rather than one
12 using an HCP and the other using a consultation process.

13 There's also a lawsuit Center for Biological
14 Diversity suit, US Fish and Wildlife Service over the 1995 HCP.
15 And trying to get US Fish and Wildlife Service to reconsult
16 over the '95 HCP because of new information primarily about the
17 barred owl. Currently that's on stay till the end of the year.

18 And there's a number of other related issues that
19 could affect the planning process over the next -- possibly
20 over the next several years as those are resolved. Mainly has
21 to do with the owl critical habitat revision and the owl
22 recovery plan. The Department of State Lands and Department of
23 Forestry have been looking at some contingency plans over the
24 last year. And four of them that we've been looking at; one is
25 to just retain the '95 HCP and continue with take avoidance for

1 the owl -- or excuse me, for the murrelet.

2 The second one would be to suspend work on the HCP,
3 develop a new plan with just using take avoidance, and then
4 terminate the 1995 HCP. Third one would be to continue
5 managing under the current '95 HCP until we reach a successful
6 conclusion on the revision process. And a fourth one would be
7 to sell the Elliott State Forest.

8 All of these have their individual pros and cons.
9 Just to provide a little bit of context on harvest levels back
10 to '70s and '80s. The harvest level -- harvest levels were
11 significantly higher than they have been in the recent years.
12 When the owl and murrelet were listed in the early '90s harvest
13 levels dropped down significantly as we developed the 1995 HCP.

14 That got us back up to about 27 million board feet.
15 In recent years that has been -- that has dropped down because
16 we continue to add marbled murrelet management areas on the
17 forest that are off limits to harvesting. And basically we are
18 implementing two plans at the moment; the '95 HCP while
19 maintaining the integrity of the proposed HCP.

20 If we continued with the '95 plan using take
21 avoidance for the murrelet, the harvest level would be
22 somewhere around 20 million board feet long term. The proposed
23 HCP harvest level would be about 40 million. If we agreed to
24 the federal services changes that they would like to see in the
25 HCP the harvest level would be about 30 million.

1 If we could -- if we just did the US Fish and
2 Wildlife Service changes that they are proposing it'd be about
3 35. A take-avoidance plan using the 2006 Draft Force
4 Management Plan that we have we estimate we could produce about
5 40 million board feet. And the take-avoidance plan based on
6 Forest Practices Act minimums would be about 45 million board
7 feet.

8 So basic policy questions is the rest of the cost of
9 meeting (phonetic) the -- the changes that the federal agencies
10 are requesting of HCP worth the management certainty that would
11 provide or looking at take avoidance with increased volume in
12 revenue under take-avoidance plan be worth the uncertainty in
13 sale (phonetic) planning, public trust and the potential legal
14 challenges. That's a brief overview.

15 **GOVERNOR KULONGOSKI:** Jim, before you leave, can I go
16 back to your four options, and I want to look at them. And I
17 want to look at them in a timeframe of how much longer this
18 would take us to get a plan if some of these options were
19 exercised. But the first one, retain the '95 owl HCP take
20 avoidance for murrelet; that's in place right now.

21 **JIM YOUNG:** That's right, Governor.

22 **GOVERNOR KULONGOSKI:** And the only risk in that is
23 the lawsuits.

24 **JIM YOUNG:** Well, that's in one of the -- probably
25 short-term risk but the harvest level under that plan, you

1 know, one of the cons would be the harvest level would be
2 relatively low compared to some of the other alternatives.

3 **GOVERNOR KULONGOSKI:** Okay. Take me to the second
4 one; suspend work on revised HCP and then develop the new plan.
5 How long would it take to develop a new plan?

6 **JIM YOUNG:** One of the things that we need to do to
7 implement that plan is we need to do owl surveys, two-year owl
8 protocol surveys to clear timber sales if we did not have an
9 HCP in place. So we are planning on owl surveys this coming
10 year, 2010. We'd also need the second-year surveys in 2011. So
11 probably sometime in later 2011 we could implement that if
12 everything went well.

13 **GOVERNOR KULONGOSKI:** So that issue is a two-year
14 minimum plus?

15 **JIM YOUNG:** Yes.

16 **GOVERNOR KULONGOSKI:** Nothing ever goes right. Okay.
17 And now the third one; continuing managing under the 1995 HCP
18 and revised HCP until revision process. How much longer are we
19 going to be in that?

20 **JIM YOUNG:** Well, if we could reach agreement with
21 the federal services soon my understanding is that the rest of
22 the NEPA process would probably take about a year. But it
23 depends on when we could reach some kind of agreement. And then
24 get through the final EIS and the rest of the NEPA process.

25 **GOVERNOR KULONGOSKI:** How much time? Give me just a

1 rough timeline.

2 **JIM YOUNG:** The earliest would be a year, and from
3 now, a year from now just to get through the NEPA process. But
4 that would be contingent upon reaching agreement with federal
5 services on the strategies and the HCP.

6 **GOVERNOR KULONGOSKI:** I keep pushing you. Give me a
7 timeline. Realistically, I mean you're --

8 **DIRECTOR SOLLIDAY:** Governor, if I might just sort of
9 jump in here. I think we don't know. We don't know when and if
10 we are going to reach agreement with the services so it's an
11 unknown. We do know that the NEPA -- that concluding the
12 process I have everything in a plan, get the incidental take
13 permit issued and get the implementation agreement signed and
14 in place. We do think that that process would take about a year
15 once we reach agreement.

16 **GOVERNOR KULONGOSKI:** Well, I heard that. I heard
17 that. Look it, Jim, this is probably the biggest rub that most
18 people have is that the uncertainty about any of this in time.
19 And all I'm trying to do is to actually as much as board feet
20 is important, as much as about all the HCPs are important;
21 ultimately what we have to factor in is how long does this all
22 take.

23 The uncertainty is what I get the biggest complaints
24 about; time. And it's the same thing you; you've heard it as
25 well as I have. And when are we ever going to resolve this

1 issue? And I'm just concerned about the options we have of
2 whether actually they end up extending the timeframe for
3 getting an operational plan on the Elliott. That's what I
4 meant.

5 **JIM YOUNG:** I understand.

6 **GOVERNOR KULONGOSKI:** Okay. And by the way, I
7 recognize that I'm asking you a lot of questions about things
8 you have no control over. And the fact that you're dealing
9 with the federal government; I understand that. I do the same
10 thing. Time has a different definition for them than it does
11 us. Thank you.

12 **DIRECTOR SOLLIDAY:** Okay. Our first panel will be
13 the federal agencies. We have Kim Kratz from the National
14 Marine Fishery Service, and Paul Henson from the US Fish and
15 Wildlife Service. Pull those mikes toward your mouth.

16 **KIM KRATZ:** I go first? Rock, paper, scissors?
17 Excuse me, sorry. Governor, members of the Board, for the
18 record my name is Kim Kratz. I'm the director of the Oregon
19 State Habitat Office for the National Marine Fishery Service.
20 And I'd just like to say that I appreciate the opportunity to
21 participate today and to provide you with a brief summary of
22 NMFS, National Marine Fishery Service concerns over the
23 proposed management of the Elliott State Forest with respect to
24 NMFS trust resources; in particular Oregon coastal Coho.

25 I don't have any materials to pass out today. I am

1 available after if you have further questions after this
2 presentation. NMFS believes that as currently proposed the
3 strategies underlying the revision to the Elliott State Forest
4 are not adequately protective of the ecological functions upon
5 which Oregon coastal Coho depend.

6 Therefore, NMFS is concerned that the strategies
7 proposed by the Oregon Department of Forestry, which underlie
8 the Elliott State Forest HCP, Habitat Conservation Plan, are
9 not consistent with the ESA, Endangered Species Act 10(a)(2)(B)
10 issuance criteria for our species. By way of background, NMFS
11 has been engaged in meetings with the Oregon Department of
12 Forestry to revise the Elliott State Forest Management Plan
13 since approximately 2002.

14 Beginning in March 2005 during the preparation of the
15 Habitat Conservation Plan document it became obvious that there
16 were differences of opinion between NMFS and ODF biologists
17 about the affects of the strategies that were proposed for the
18 HCP. Recognizing the tight timelines on preparing the HCP
19 document that was set by ODF, the two agencies agreed in March
20 of 2006 to postpone our negotiations to resolve these
21 differences and revisit them after completing a Draft
22 Environmental Impact Statement, which when further negotiations
23 could be informed by public comments.

24 After the public comment period closed in early of
25 this year the consultant team produced a list of 47 concerns

1 that were identified by the public. NMFS believes that all but
2 six aquatic-related issues could be addressed successfully in
3 the current proposed management strategies with minimal if any
4 changes to the HCP.

5 NMFS views the remaining six as significant issues.
6 These six significant issues involve stream temperature, wood
7 delivery, delivery, fine sediment, increased road mileage,
8 unstable slope protection and the certainty of proposed
9 compensatory mitigation. Of these six, the two that are likely
10 to have the most significant -- actually the ones that are the
11 largest issues are -- deal with stream temperature and in-
12 stream wood delivery.

13 The reason for this is that these two issues
14 demonstrate the largest deference between ODF's determination
15 of affects and National Marine Fishery's determination of
16 affects. And therefore, probably represent the largest
17 deferences that -- largest changes to the proposed
18 strategies --

19 **GOVERNOR KULONGOSKI:** Could you go back; what was the
20 temperature again?

21 **KIM KRATZ:** Stream temperature as it is affected by
22 riparian condition. Again, these are the largest deferences
23 because they -- they demonstrate the largest deferences between
24 the opinions of ODF biologists and National Marine Fishery
25 Service biologists. And they also would require probably the

1 largest changes needed to adequately protect OC Coho in order
2 to meet ESA 10(a)(2)(B) issuance criteria.

3 We met informally with ODF in March of this year to
4 express our concerns over these issues. And we also provided
5 examples of strategies that might be used in the HCP in order
6 to meet the ESA issuance criteria. ODF responded with a letter
7 with scientific disagreement over our conclusions and their
8 justification for the strategies remaining, and indicated their
9 interest and their intent to continue with the current proposed
10 management strategy for the Elliott.

11 In July we responded to ODF saying that we did not
12 consider the strategies proposed in the ODF -- by ODF for the
13 Elliott State Forest HCP as consistent with the ESA 10(a)(2)
14 issue criteria. And we recommended that if they did not
15 propose to change these strategies, that they might consider
16 removing NMFS trust (phonetic) species from the HCP.

17 Despite some subsequent discussion with ODF, which we
18 have appreciated on revisions to the proposed strategies, NMFS'
19 conclusions and recommendations remain the same today. In
20 closing, I would like to say that we have very much appreciated
21 the hard work and the collaboration demonstrated by ODF staff
22 throughout this entire HCP process.

23 We are also NMFS -- well, at present NMFS and ODF
24 biologists simply disagree on the underlying science behind the
25 management strategies currently proposed for the Elliott State

1 Forest. NMFS remains committed to working with ODF and W -- or
2 I'm sorry, ODF if the opportunity exists to resolve these
3 issues in order to insure that the Elliott State Forest HCP is
4 consistent with ESA section 10(a)(2)(B) issuance criteria for
5 Coho salmon. Thank you.

6 **GOVERNOR KULONGOSKI:** I think I'll let you both talk
7 now because I have a question. Go ahead.

8 **PAUL HENSON:** Okay. Thank you, Governor. My name is
9 Paul Henson. I'm the State supervisor for US Fish and Wildlife
10 Service in the State of Oregon. Thank you for the opportunity
11 to talk to the Land Board today. The US Fish and Wildlife
12 Service continues to support the State's goal for completing an
13 HCP for the Elliott State Forest.

14 Although the HCP process is very difficult, time
15 consuming, laborious, expensive, the only thing worse than an
16 HCP is no HCP. That's -- that's kind of a working slogan we've
17 developed over the years. And so we strongly support finishing
18 an HCP for State Lands. We acknowledge that there are new
19 scientific and economic challenges and some opportunities
20 facing management of State forest lands recently.

21 Climate change, fires, barred owls, depressed timber
22 markets and evolving public expectations all interact in ways
23 that make finalizing long-term plans extremely difficult for
24 public land managers. This is not just on State lands.
25 Following public comment and additional agency review of the

1 Draft Elliott HCP, Fish and Wildlife Service determined
2 additional mitigation measures and take-avoidance goals were
3 needed for spotted owls and marbled murrelets.

4 We've worked closely with ODF and DSL during the past
5 year to refine the HCP and make it as compatible as possible
6 with potential revisions to the spotted owl recovery plan
7 forthcoming, as Jim Young mentioned. We're still working on
8 this goal closely with ODF and DSL. We believe this goal is
9 attainable and we're committed to working with ODF and DSL to
10 make it happen.

11 But we're also committed to exploring any new
12 opportunities to resolve deferences including some of the ones
13 that Kim mentioned between various agencies on the concerns of
14 the public. For example, by considering alternative revenue
15 sources to the State and incorporating that into the plan, for
16 example from carbon credits and the emerging voluntary and
17 regulatory carbon markets that we're hearing discussed quite
18 often these days.

19 The possibility of a short-term permit while some of
20 the deferences are resolved that might either come about
21 through additional public comment or when we finalize our EIS
22 and go through NEPA. And three, by submitting respective
23 positions of the agencies to an objective scientific panel and
24 agreeing to abide by the outcome of that as Kim -- Kim also
25 mentioned the need to resolve some scientific disputes.

1 Our fundamental goal remains to reconcile
2 conservation and natural resources with providing economic
3 benefits. And we have to do that, and so we're committed to
4 doing that. And that's really just the -- the basic position
5 of the Fish and Wildlife Service on this Elliott HCP. Thank
6 you.

7 **GOVERNOR KULONGOSKI:** Kim, can I ask you a question?
8 And I want to go back to this stream temperature issue because
9 that seems to be the one about the coastal Coho. It seems to
10 be the divide. And just very candidly, is it the fishery's
11 position that in fact that the Oregon Forest Practices Act for
12 setbacks from riparian zone and the management of the land in
13 those setbacks, whatever they are, is the dispute that you're
14 having with this issue right now?

15 **KIM KRATZ:** Governor, the dispute that we have with
16 this particular issue in stream temperature is that no,
17 Fisheries disagrees with the site-specific temperature
18 increases that are estimated from -- let me start over again.
19 No, Fisheries disagrees with the affect of the current
20 strategies for riparian management in the DEIS.

21 The DEIS -- excuse me, information that we gleaned
22 from the US -- or the EPA, Oregon Department of Environmental
23 Quality and Washington Department of Ecology indicate that the
24 proposed strategies will have a greater cumulative affect on
25 stream temperatures than is estimated in the DEIS.

1 **GOVERNOR KULONGOSKI:** Let me try it another way.

2 **KIM KRATZ:** Okay. Sorry.

3 **GOVERNOR KULONGOSKI:** Since the Department of
4 Forestry is bound by the Oregon Forest Practices Act and
5 they're trying to manage under that act, your agency has a
6 disagreement with that particular rule on setbacks. Is that a
7 fair statement? Because it does affect stream temperature; we
8 all acknowledge that. I'm just trying to help you.

9 **KIM KRATZ:** Yes.

10 **GOVERNOR KULONGOSKI:** You want more setback.

11 **KIM KRATZ:** We would like -- we -- setback is not the
12 largest issue. The largest issue that we have is for this
13 particular action is the percent of shade -- potential shade
14 that are on those stream systems. So it can be setback; it can
15 be -- management can be -- you can achieve that from different
16 ways.

17 **GOVERNOR KULONGOSKI:** What are some of -- just to
18 help us because you're all the foresters. Tell me; what are
19 those other things other than just distance that you're talking
20 about.

21 **KIM KRATZ:** Governor, I appreciate that but I'm not a
22 forester. And I apologize; I did not come prepared for that
23 sort of clinical discussion.

24 **GOVERNOR KULONGOSKI:** Well, look it, I'm just trying
25 to find a way. And this is a little bit broader, is to move us

1 forward because the dilemma for us right now is, as I said, the
2 certainty issue about trying to move this forward on the
3 Elliott. The problem is, is that I've got an agreement, are
4 moving toward an agreement it appears to me with US Fish and
5 Wildlife. But I seem to be hung up with marine fisheries.

6 And what the dilemma for me is, is you don't have a
7 statutory obligation to collaborate like you do, but you have a
8 policy between the two agencies. So I can't resolve this unless
9 I get you both on board. And it appears to me that the only
10 other option for me is to try to convince the federal
11 government not to change the policy. And then I'll deal with
12 you separately.

13 But I don't want to do it that way. I just want to
14 better understand what it is that at the crux of it what the
15 problem is for you and the State Department of Forestry to
16 reach an agreement on this. And I understand what the issue
17 is. But I can't find out what the solution is unless you tell
18 me this is what you should do. Now, if you're suggesting I
19 change the State Forest Practices Act I'll talk to you about
20 that. But I need to know what it is.

21 **KIM KRATZ:** The Natural Marine (Phonetic) Fishery
22 Service is committed to referring this (phonetic) this HCP to a
23 successful conclusion. And our response to ODF after the public
24 comments where -- where we identified the issues that remained
25 we provided examples of completed HCPs on the western side of

1 the Cascades, which -- which had management strategies which
2 did meet our issuance criteria under Section 10.

3 We provided those as a starting point to begin
4 further discussion to see if we could resolve these scientific
5 differences of opinion. We -- I would encourage that we go
6 back and have discussions centered around those examples.

7 **GOVERNOR KULONGOSKI:** Paul, before you leave, can I
8 ask you one question? You raised an issue of carbon credits.

9 **PAUL HENSON:** Uh-huh (affirmative).

10 **GOVERNOR KULONGOSKI:** Have you worked -- I know that
11 there was some agreement reached down in California in the Red
12 Woods.

13 **PAUL HENSON:** Right.

14 **GOVERNOR KULONGOSKI:** Are you looking at that type of
15 an arrangement?

16 **PAUL HENSON:** Yeah, and I -- I actually prior to
17 coming back to Oregon this past year had worked in California
18 for the previous five years out of Sacramento on -- on some of
19 those issues. And you know, there's a bit of a guinea pig
20 effect going on down there on some of those markets and some of
21 those, you know, how to -- how to actually value those credits;
22 how to -- the -- that issue of additionality, how to sort of --
23 you know, what are you going to -- what do you have to do
24 anyway.

25 And then how much are you doing on top of that, as

1 they say, a conservator of carbon and thus how much credit
2 should you get in a -- in a market. What -- the reason I
3 mentioned it here was that it isn't to suggest that the Elliott
4 State Forest should become a carbon sink and the State should,
5 you know, either sell that or provide that service per se.

6 But just to the extent that we have a disagreement;
7 and it's a legitimate scientific disagreement. And this issue
8 that Kim raises is playing out, in fact, in California in
9 spades (phonetic) in many ways as serious as what we're
10 discussing here, if you're following what's going on in the --
11 in the Sacramento delta (phonetic).

12 So to the extent we have a difference, can that
13 difference be -- be made up in a carbon. So if we're -- if
14 we're disagreeing on five million board feet but we still agree
15 on 30 or 35 or 25 or whatever it might be, can we actually make
16 that potential difference up and overall move forward so the
17 State can get -- have reliable revenue sources now, in this
18 case from two sources; carbon, selling carbon credits for
19 example or actually providing those credits to other State
20 agencies, for example, that might need the carbon for their
21 activities. But not to say that all of the Elliott should be
22 dedicated to that; it's just to make up that difference to let
23 us move forward.

24 **GOVERNOR KULONGOSKI:** The other element in that,
25 though, that I have to deal with are the jobs that are created

1 in the industry.

2 **PAUL HENSON:** Correct.

3 **GOVERNOR KULONGOSKI:** I can actually pick something
4 up like if it's 30 and I get down to 25, I understand the
5 carbon credit issue of how you could do that, particularly with
6 an HCP. But the fact is, is that it doesn't do me much good on
7 the jobs issue.

8 **PAUL HENSON:** Right.

9 **GOVERNOR KULONGOSKI:** Because people aren't going to
10 work for carbon credits. They're going to work to produce
11 lumber.

12 **PAUL HENSON:** Can I -- can I comment on that?

13 **GOVERNOR KULONGOSKI:** Yeah, go ahead, please.

14 **PAUL HENSON:** Just briefly I -- I think that's a very
15 important point and -- and something that I -- I think the --
16 the carbon credit advocates are going to have to address. But
17 having said that in terms of managing those forests the -- the
18 expertise of -- of the Oregon Department of Forestry is going
19 to be needed to manage, to inventory, to maintain, to enhance
20 those credits.

21 So there is still an important role for State and
22 local private entities and -- and personnel to manage those
23 forests in such a way as to -- to actually make the carbon
24 market work. They're just going to be doing activities that are
25 somewhat different than what have been done previously in those

1 forests.

2 **GOVERNOR KULONGOSKI:** I think the carbon credit is a
3 tool in our toolbox to do the things that we're trying to
4 achieve. But it isn't the complete answer.

5 **PAUL HENSON:** Yeah, I would agree with that.

6 **DIRECTOR SOLLIDAY:** We need to move on to the next
7 panel but I don't want to cut the dialog.

8 **SECRETARY OF STATE BROWN:** Thank you.

9 **GOVERNOR KULONGOSKI:** Go ahead.

10 **SECRETARY OF STATE BROWN:** Thanks, Governor. A
11 couple questions; Paul, you mentioned that having -- not having
12 an HCP is worse.

13 **PAUL HENSON:** Right.

14 **SECRETARY OF STATE BROWN:** I'm really struggling.
15 I'm new to the Land Board. I do not have a background in
16 natural resources. I'm really struggling with why not having
17 an HCP would be worse. I -- I don't have a sense of it all
18 because of the time it's taken to get to where we are at this
19 point.

20 **PAUL HENSON:** Right, and I apologize (phonetic) to
21 Winston Churchill for borrowing his a statement on democracy
22 but the -- from our perspective and -- and I think from the
23 land manager's prospective too; certainty is worth a lot. And
24 so when you don't have an HCP and -- and something that's
25 locked in from the federal agencies and our spotted owl permit,

1 for example, was a long-term permit.

2 The marbled murrelet permit was a much shorter
3 permit, as Jim Young mentioned, because of the conservation
4 status of the marbled murrelet at that time. But a take-
5 avoidance strategy with no HCP permit; you're living sort of
6 day to day. You're living, you know, timber sale and spotted
7 owl survey to spotted owl survey, number one.

8 So there's uncertainty for that. Personally from the
9 public perspective, from the conservation perspective it's also
10 uncertain that since you have no long-term strategy you're not
11 able to plan in -- in a kind of a landscape sort of vision, in
12 a landscape sort of way. And so you're piece-mealing the
13 landscape.

14 And there's a greater potential for fragmentation of
15 habitats, a much greater potential to lose watershed level and
16 larger landscape level benefits that you'd get if you had a
17 plan that everyone agreed to and was able to weigh. And we've
18 seen what happens when you just manage timber sale to timber
19 sale and you end up with a much more fragmented landscape.

20 **SECRETARY OF STATE BROWN:** Governor, if I may follow
21 I -- I think, Paul, my frustration is that I feel like we have
22 nothing at this point. And we are really struggling to meet
23 our fiduciary obligations under the constitution and the Common
24 School Fund because we're at basically -- we're very minimally
25 harvesting right now. I feel like we -- we're really grasping

1 at straws. So not having an HCP is really --

2 **PAUL HENSON:** Well, clearly I think you're correct
3 that the total harvest levels did go down as Jim presented from
4 the 1970s, the 1980s then as -- as species were listed and --
5 and other values, other societal values and other statutes
6 kicked in that reduced that.

7 So but there was also I -- I mean when I look at --
8 at some of the harvest rates, you know, there is -- it's --
9 it's fairly consistent albeit at a lower rate. And Jim
10 mentioned you went down to 25, I think an average of 25 million
11 board feet a year. So it's not that there wasn't any harvest
12 going on.

13 It's just that it's happening at reduced rates in
14 order to accommodate these other values that have been placed
15 upon that landscape to produce. So instead of just producing
16 timber it's producing water, fish, spotted owls, recreation,
17 aesthetic value. And that -- that's what we see has happened.

18 **SECRETARY OF STATE BROWN:** I -- I think my other
19 frustration I guess I would throw this at both of you and I
20 understand you're both messengers, and that is that it's taken
21 us so long. I -- when I ran for this office every single
22 candidate in my race supported implementing a multi-species
23 Habitat Conservation Plan. I don't think I understood at the
24 time that we had been working on implementing it for seven
25 years, eight years, and now it's nine years.

1 And I just -- as a person who's been in State
2 government for 17 years now; I just find that the nine-year
3 timeframe absolutely and totally unacceptable. I just -- I'm
4 frankly -- I'm -- I'm shocked that there isn't more outrage by
5 the citizens of this state at the federal government than there
6 is.

7 And I just am really frustrated that it's taken so
8 long to get to this. My concern about pursuing the multi-
9 species HCP is that I don't know that we will ever have -- it
10 doesn't feel like to me that we will ever have an end goal.
11 So --

12 **PAUL HENSON:** Did you -- would you like me --

13 **SECRETARY OF STATE BROWN:** Sure, if you want to
14 respond, great.

15 **PAUL HENSON:** I guess I -- I will say that I
16 personally as a -- as a wildlife biologist or wildlife
17 professional and a representative of the federal government who
18 occasionally, as the Governor has said, does have a -- there's
19 a different time standard sometimes for -- for all of us in
20 government. But I share that frustration.

21 But I will tell you quite frankly that that -- that
22 goes both ways, you know. The -- there -- a lot of us driving
23 this debate right now is the current economic market, the
24 current timber market and the need to generate revenue for --
25 for what that force (phonetic) has provided. In other times

1 when timber prices were higher and the demand on that -- the
2 need for that revenue as it translates to a total volume
3 figure, and then the impacts that can have on -- on the other
4 resources that are valued on that landscape would be different.

5 So that uncertainty that you're expressing or that
6 creates the conditions that you're expressing frustration about
7 is not just from a federal regulatory perspective. There's a
8 lot of other forces at work that drive that, that we have to
9 deal with and while providing scientific consistency as much as
10 possible and statutory compliance.

11 **SECRETARY OF STATE BROWN:** Did you want to respond,
12 Kim? No?

13 **KIM KRATZ:** I -- I appreciate what Paul just said.

14 **SECRETARY OF STATE BROWN:** Okay.

15 **GOVERNOR KULONGOSKI:** Thank you both very, very much.

16 **PAUL HENSON:** Okay. Thank you, sir.

17 **GOVERNOR KULONGOSKI:** Thank you for being patient.

18 Thank you.

19 **DIRECTOR SOLLIDAY:** Okay. Our next panel is the
20 conservation panel and on that panel will be Mary Scurlock from
21 the Pacific Rivers Council, Frances Eatherington and Noah
22 Greenwald from the Center for Biological Diversity.

23 **MARY SCURLOCK:** Okay. And which is the microphone
24 that has amplifications?

25 **DIRECTOR SOLLIDAY:** Just pull it to your mouth, we

1 don't have amplification.

2 **MARY SCURLOCK:** Okay. Great. Good morning, members
3 of the Board. This is a great opportunity for us. We really
4 appreciate being here today. I hope -- I hope that -- wanted
5 to start by saying before I start putting up pictures of fish
6 that environmentalists are people too. I have children in the
7 public school system. I'm well aware of the -- of the
8 pressures that you all are under. And I balance those also
9 myself on my own level every day.

10 We also could speak to our family recreating here on
11 the State land in northwest Oregon. So I'm -- I'm a big fan
12 of -- of State land stewardship. Oregon coastal Coho; you've
13 heard a lot of about. These first two slides I'm going to flip
14 pretty quickly through because the Natural Marine Fishery
15 Service's concerns have already been raised.

16 I wanted to say that we validate those concerns. We
17 think their science is excellent. Coastal Coho is listed; is
18 probably going to stay listed. That's been part of the
19 uncertainty here for many years. As you know, private and
20 State lands are a big piece of this population's land base. A
21 lot of the habitat is on State lands and private lands; 90
22 percent on State, is a significant piece of the landscape.

23 We wanted to point that Habitat Conservation Plans
24 are voluntary in both directions. And that NMFS has a duty to
25 meet their ESA standards. If they don't find that your

1 proposal meets it, they can't grant it. Otherwise you won't
2 receive the benefits that you seek from an HCP, which is
3 insulation from litigation. We think the top two concerns
4 having to do with riparian management and roads impacts are --
5 are valid.

6 These are their six reasons again; stream temperature
7 is part of it. Wood delivery is another; those both have to do
8 with riparian management including the size of the riparian
9 areas in the retention in the riparian areas up to how they're
10 managed (phonetic). The objective here that NMFS is seeking,
11 90 percent site potential shade we think is -- is solid.

12 We do have concerns about the extent to which
13 thinning is being proposed in -- in riparian areas. And again,
14 we think their science is solid. Here's an example of a small
15 buffer. These buffers have to work very hard to mitigate
16 effects from land -- intensive landscape level harvest
17 providing all the many functions that entire watersheds would
18 have naturally provided.

19 So it is important that those riparian areas be
20 adequate in size and management. The two big -- or three big
21 issues are roads (unintelligible) activity. Roads become
22 conduits for sediment directly to streams. This creates huge
23 water quality and ecological problems for salmon and the
24 species (unintelligible) aquatic species you have here.

25 Oregon Department of Forestry is actually already

1 involved in litigation over this issue under the Clean Water
2 Act. Road density -- here's an example of a -- a road-related
3 landslide; some kind of problem. Road density is a big problem
4 in this landscape. It's not being clearly focused on but it is
5 a metric that's relevant in ESU. And Elliott State Forest has
6 high road density, is not being addressed in the proposed plan.
7 But new road building is being proposed per this example.

8 Private lands are not a model here. Forest Practices
9 Act is not what we're using here. It -- we have been managing
10 to a higher standard on the State lands versus time (phonetic).
11 And yet NMFS concerns are still significant and valid. We do
12 not keep private lands here as an option for a model Forest
13 Practices Act minimum; no way, not for trust purposes.

14 Primarily because it does -- it cannot under any
15 reality that I know of earn federal assurances under the
16 Endangered Species Act. And we think that that's the only
17 responsible way to go forward here is to -- is to do what needs
18 to be done. Amphibians are also affected by most of the
19 concerns that have been raised by NMFS. And if we aren't
20 meeting salmon's needs, then we're very likely not meeting
21 amphibian needs; again exposing us to further risking
22 litigation (phonetic).

23 Harvest expectations are not realistic under this
24 reality. And I do think very strongly that if -- that seeking
25 a ESA sufficient HCP is within your discretion and in fact your

1 duty as the State Land Board. Thank you. Sorry to be so frank
2 (phonetic).

3 **FRANCES EATHERINGTON:** Is this one here okay? Hello,
4 I'm Frances Southernton. I work with several conservation
5 groups. I've been working on Elliott issues for the past eight
6 years. And this morning I'd like to talk to you about maybe
7 some options and some of the choices you might be able to make;
8 options you haven't yet looked at.

9 And I'd like to use the marbled murrelet as an
10 example of what could really be improved in your plans. The
11 marbled murrelet is a seabird and it depends on the Elliott for
12 large trees to raise its young. The Elliott contains the most
13 important murrelet habitat of any State lands in Oregon. While
14 we all use -- well, the murrelet has come as you know on some
15 hard times due to logging in its habitat.

16 Now, we all use the wood products that we get from
17 this logging. But we also have an obligation to share these
18 forests with the other creatures that depend on them too. So
19 we ask, how much should we leave for the murrelet? On the
20 Elliott we've already clear cut about half of it. Half; that
21 should be fair, about half to leave for the murrelet.

22 The half of the Elliott that is left uncut is
23 critical to the survival of this species. The murrelet is
24 surrounded -- you want to go ahead a couple slides. Forward?
25 Forward. And you'll see a map here of the Elliott that's

1 surrounded by private land on three sides. And all the white
2 areas that you see here are -- have no murrelet habitat.

3 They're all private lands. So the Elliott is a
4 critical place for the murrelet on the south Oregon coast. One
5 of the biggest threats to murrelet from logging -- you can go
6 forward -- are from fragmenting the forests. Seventy-two
7 percent of murrelet nests are unsuccessful even before the
8 chicks are born, mostly due to predation by corvids, like jays
9 and ravens who eat murrelet eggs.

10 But corvids cannot fly into interior forests where
11 the murrelet nests are safe. But murrelet -- the murrelet
12 recovery plan determined 600 feet from the forest edges needed
13 to protect interior forests. But unfortunately the new HCP
14 only gives them 164 feet. Now, we can give you several
15 examples of how other items on the forest is inadequate to
16 protect the murrelet.

17 And please ask me. Go ahead, forward some slides
18 here, forward again, again, go ahead. And we have some
19 murrelet reserves set aside. We have a lot of roads in them,
20 no interior habitat, go ahead forward. Campgrounds right in
21 the murrelet reserves, go ahead forward. This is the Bowl
22 Bound Beaver sale where the new road is built right through the
23 murrelet reserve, totally decreasing its interior habitat.

24 Go ahead, forward again. Now, this is management in
25 the murrelet reserves currently and a lot of the new plan.

1 Forward. The scientists at the Pacific Seabird Groups state
2 that all remaining suitable habitat on the Elliott is essential
3 to survival of the marbled murrelet in Oregon and should not be
4 logged. And that was a quote.

5 We agree. Continuing to clear cut endangered species
6 habitat on the Elliott will continue to generate controversy,
7 legal gridlock and volume uncertainly. Instead, the State Land
8 Board should consider utilizing other ecosystem services from
9 the Elliott that was talked about this morning such as carbon
10 credits. Go ahead.

11 For instance, a study found that 60 percent more
12 carbon is attained in unlogged forests than in plantation
13 forests. So the State Land Board; we really believe that
14 contributing to climate stability is a gift that we must pass
15 on to our children. The State Land Board should immediately
16 appoint a task force to explore the potential of the Elliott to
17 generate revenue by using the Elliott Forest's ability to store
18 carbon along with timber receipts from thinning in the already-
19 logged portion of the Elliott. Elliott revenue from any source
20 will never be enough.

21 **DIRECTOR SOLLIDAY:** Time's up.

22 **STATE TREASURER WESTLUND:** You're doing well on your
23 time.

24 **NOAH GREENWALD:** My name's Noah Greenwald. I'm the
25 endangered species program director with the Center for

1 Biological Diversity. I appreciate the opportunity to speak to
2 all of you. New thinking is (unintelligible) to Elliott State
3 Forest. Oh, I wanted to add one other thing about myself. I'm
4 a former northern spotted owl surveyor on the Elliott State
5 Forest as well. So I am quite familiar with the area and with
6 problems related to northern spotted owls.

7 Next slide, please. So there's a number of well-
8 documented biological problems in westside forests and those
9 include a dearth of large trees as -- as live trees, snags or
10 large woody debris. This is a well-documented problem. We
11 all -- we all know this. And it has significant affects on
12 fish and wildlife resources.

13 So this is one of the main reasons why we're in the
14 situation where the northern spotted owl is declining and it's
15 endangered; why the murrelet is declining and endangered; why
16 we don't have sufficient large woody debris in our streams.
17 And the Coho is threatened under the Endangered Species Act.
18 So this is a well-known problem. We have a dearth of large
19 trees which take hundreds of years to grow and form.

20 Secondly, we have a loss of forest cover and forest
21 continuity because of extensive clear cutting, which again
22 fragments habitat for spotted owls, murrelets, et cetera;
23 raises stream temperatures. Another well-documented problem.
24 Thirdly, we have pollution in streams from sediments from --
25 from excessive roads and logging. So we have -- we have

1 sediment pollution to our streams.

2 And finally we have the problem which is more
3 recently documented but -- but well documented, which is that
4 logging contributes to greenhouse emissions and to climate
5 change. And in fact scientists at OSU estimate that -- that
6 more carbon is removed from our forests in western Oregon than
7 is contributed by all the emissions of all motor vehicles in
8 Oregon.

9 And sure, some of that carbon is stored in wood
10 products. But the majority is not; the majority is released as
11 emissions. So logging is a significant contributor to
12 greenhouse gas emissions. And given the state's focus on
13 reducing greenhouse gas emissions is one that has not seen much
14 focus at all and -- and has not -- has not received the
15 attention that it really deserves considering the contribution
16 it makes to the problem.

17 Next slide, please. So those are the problems that
18 we're facing. And you know, the decision that you make now
19 means that the Elliott will either contribute further to these
20 problems or it'll start to reverse these problems. And we
21 would hope that you would make a decision that begins to
22 reverse these problems.

23 The 1995 HCP in many ways did not do that. It
24 allowed cutting of 22,000 acres of old-growth forest; of older
25 forest I should say. It -- in addition to over -- almost 2400

1 acres of unsurveyed murrelet habitat. So it allowed
2 substantial harm. The owl population was roughly 24 sites in
3 1994 before the HCP was approved.

4 The HCP allowed them to take that down to 13 owl
5 sites. In 2003 the last survey, and I'll note as -- as a minor
6 digression that the last survey of owls was in 2003. Somehow
7 ODF was proceeding with the new HCP without having -- without
8 having current information. We don't know what the status of
9 owls are on the Elliott currently. Instead, we just have this
10 old survey.

11 In 2003 six of the sites were -- had barred owls near
12 them so it indicated that the owls were in trouble on the
13 Elliott. So the '95 HCP in a sense would allow this harm to
14 occur to the spotted owl and in exchange ODF and the State made
15 a promise. They made a promise to -- to enact certain
16 protections under this HCP. Now, the State is instead of
17 sticking to those protections which would have provided some
18 long-term benefit; instead is going back for another HCP, which
19 allows further cutting.

20 So the -- the State is in my view not keeping their
21 promises that they made under the 1995 HCP. Next slide,
22 please. So of these options it's our view that none of
23 these -- just one quick second. None of these options will
24 reverse the biological problems that are well identified in
25 western Oregon forests.

1 And we -- we -- what we would like to see happen
2 is -- is a cessation of cutting of older forests on the Elliott
3 in the short term. A committee or -- or some sort of process
4 to explore carbon credits as a solution to provide revenues to
5 Common School Funds, and development of a new plan that does
6 reverse these biological problems we've identified. Thanks.

7 **GOVERNOR KULONGOSKI:** Thank you.

8 **SECRETARY OF STATE BROWN:** Governor, thanks. Mary,
9 I'm going to pick on you because I know you the best of this
10 group. So I think what you commented was that the Forest
11 Practices Act was not a model for these lands. And I guess I
12 would maybe agree with you if these were regular State lands.
13 These are trust lands. And so I'm going to ask you the question
14 is again, is why do you see the Forest Practices Act as not a
15 model for these trust lands?

16 **MARY SCURLOCK:** Well, there's some technical reasons
17 and there's some policy legal reasons. So the policy legal
18 reasons would be that I believe that it is -- I promote a
19 public policy whereby the State seeks to have ESA compliant
20 State and private land. And I do not believe that we are going
21 to get there. We've got EPA, Fish and Wildlife Service and
22 NMFS all united on the fact that there are minimum DMPs plus
23 (phonetic) management practices for forest lands in the state
24 do not get us there.

25 **SECRETARY OF STATE BROWN:** Okay.

1 **MARY SCURLOCK:** So that argues I think why we have
2 the State lands being managed to a -- a more -- a less risky
3 for natural resources type standard. We already have larger
4 riparian areas protected on the State lands. And yet they have
5 also drawn serious concerns from those concerned about aquatic
6 species. And the -- the reason is that they still do not get
7 us to a place where the services can see their way clear to
8 grant a plan and associated take permit that meet the ESA
9 section 10, section 7 standard.

10 Now, because it's a voluntary setup, you're
11 absolutely right. We could go forward without a Habitat
12 Conservation Plan. The uncertainty there is really quite high
13 in terms of the vulnerability, not just to -- to the fish and
14 amphibians associated with the practices under the plan, but
15 your vulnerability to litigation.

16 And if you compare the proposed plan to the Habitat
17 Conservation Plan in Washington state on their trust lands,
18 they have very similar legal requirements. It is -- it does
19 address the concerns that NMFS has raised in terms of retention
20 in riparian areas and limitations on management. I think
21 primarily it's the smaller -- some of the smaller streams that
22 are at issue here.

23 **SECRETARY OF STATE BROWN:** Okay. Thank you.

24 **STATE TREASURER WESTLUND:** Is it Norm?

25 **NOAH GREENWALD:** Noah.

1 **STATE TREASURER WESTLUND:** Noah. Noah, I noticed
2 during your presentation that you kind of slipped in and out of
3 old growth versus older growth. And it seems like you were
4 catching yourself. And I guess the question to you to help
5 someone understand; I know there's a difference. But for you
6 what's the difference between old growth and older growth, and
7 are you using them interchangeably in your presentations and
8 discussions?

9 **NOAH GREENWALD:** Sure. Sure, that's a good question.
10 You're right, I did catch myself on that. You know, there's --
11 there's differences in the scientific community on how old
12 growth is defined. And I -- I think the term "older forest"
13 is -- is a more accurate characterization and sort of avoids
14 some of those differences.

15 Much of the Elliott burned in the -- in the late
16 1800s in the 1870s. And so a lot of the Elliott is natural
17 regeneration from those fires, and have many characteristics
18 that are -- that are typical of older forests such as large
19 trees, multi-layer canopy, snags, extensive large woody debris
20 on the forest floor. And these are all things that are
21 important to the wildlife species such as northern spotted owl,
22 such as Coho salmon, et cetera. So -- so the term that I -- I
23 prefer is "older forest." Does that answer your question?

24 **STATE TREASURER WESTLUND:** Yes, my only comment is
25 that I think it'd be helpful when we start talking glossary

1 (phonetic) in these controversial subjects that we have an
2 agreement on what the words mean.

3 **NOAH GREENWALD:** Sure.

4 **STATE TREASURER WESTLUND:** As we go forward because
5 what I was hearing was two different things and four people
6 could come away with three different meanings. And so as we go
7 forward in these delicate discussions, clarity of glossary, I
8 think.

9 **NOAH GREENWALD:** Sure, let's use the term "older
10 forests" then.

11 **STATE TREASURER WESTLUND:** But there is a
12 distinction.

13 **NOAH GREENWALD:** Sure, some scientists sort of
14 reserve the term "old growth" for you know, sort of this super
15 old growth, you know; over -- over 400 years, you know, et
16 cetera. And -- and it's a more limited subset of what's
17 important to -- to wildlife species, to endangered species in
18 specific.

19 **STATE TREASURER WESTLUND:** Just so we're talking the
20 same.

21 **NOAH GREENWALD:** Sure.

22 **DIRECTOR SOLLIDAY:** Okay. Thank you.

23 **GOVERNOR KULONGOSKI:** Just a second. Can I ask Mary
24 a question? Mary, I want to thank you and Frances for going on
25 our field trip this last week. I learned a great deal about

1 the marbled murrelet, as you well know, in the questions. I am
2 interested, you said a minute ago, and I'm trying to get to
3 where the dispute right now is between the Department of
4 Forestry and our people and NMFS and Fish and Wildlife. And I
5 want to go back what I was focusing with Kim on.

6 And you said that there were three -- you were
7 talking about the Oregon Forest Practices Act. And I'm well
8 aware that for State forests that the Department manages to a
9 higher standard, particularly on the Elliott, than they do with
10 the Oregon Forest Practice Act. But you said something about
11 Washington now. If my memory serves me, NMFS has signed off on
12 the State forest plans on their Habitat Conservation Plan in
13 Washington.

14 **MARY SCURLOCK:** Right.

15 **GOVERNOR KULONGOSKI:** Is that correct?

16 **MARY SCURLOCK:** Yes.

17 **GOVERNOR KULONGOSKI:** I'm trying to figure out, and I
18 don't know what the Washington law is, to be very frank with
19 you. So what is the Washington law and where we're at; how
20 large of a chasm is there between what they did in Washington
21 or what we're doing here?

22 **MARY SCURLOCK:** It was the nightmare I had last night
23 that you were going to ask me the exact provisions of the
24 Washington --

25 **GOVERNOR KULONGOSKI:** No, don't bother.

1 **MARY SCURLOCK:** But I would say that I did not know
2 if NMFS -- if you all have come up with the 30 million board
3 feet production figure based on NMFS' concurrence that if you
4 did what they wanted you to do, that would be what you would
5 get. So it's about -- in timber it's apparently about five to
6 ten million board feet.

7 I think it's -- it's a matter of larger riparian
8 areas on the -- on the small perennial streams with more
9 retention, higher basin area retention I would say is -- is
10 the -- the main thing. And that's going to provide the shade
11 that they're concerned about as well. And probably further
12 riparian buffering on the very smallest streams.

13 And then probably some headwall (phonetic)
14 protection, so those extremely likely-to-fail slopes that are
15 on the very, very top of the system, which unfortunately the
16 Elliott has quite a few of.

17 **GOVERNOR KULONGOSKI:** Just one last question. Take
18 this as a well-intended defendant (phonetic). When you see
19 this over the Oregon salmon plan and I'm just interested to --
20 coastal Coho, I'm sorry. It was the listing of it that you --
21 and I just want to know what you're thinking of, of the Oregon
22 Salmon plan is as to whether --

23 **MARY SCURLOCK:** Well, it's interesting you should
24 ask. I -- first of all, we never sued over the Oregon plan.

25 **GOVERNOR KULONGOSKI:** No, I know. I know.

1 **MARY SCURLOCK:** We're very supportive of the Oregon
2 plan. But we thought the Oregon Forest Practices Act part of
3 it, which in our view at the beginning when Governor Kitzhaber
4 first started that plan two -- two major things with regard to
5 State and private forestry were identified that needed to be
6 done. One of them was develop a Habitat Conservation Plan for
7 State Lands that would address the needs of coastal Coho.

8 And the second one was to create a stakeholder group
9 that would come together to address the -- the number of
10 shortcomings on the Oregon Forest Practices Act site that had
11 been identified in the listing materials. Some of that stuff
12 appeared in the Federal Register. And what's kind of hilarious
13 about it is that many of them are the exact same issues now 14
14 years later that we're hearing about with regard to this
15 Habitat Conservation Plan.

16 So this -- this kind of thinking's been going on for
17 some time. So I'm kind of in the box with Noah where I feel
18 as -- as if the promise that was made was that we would get an
19 ESA sufficient Habitat Conservation Plan on State lands as part
20 of the Oregon plan.

21 **GOVERNOR KULONGOSKI:** Let me ask you about the Oregon
22 plan. It has a feature in it. And understand it has a
23 voluntary compliance mechanism. Do you agree or disagree with
24 that?

25 **MARY SCURLOCK:** I think that voluntary component of -

1 - of an overall program to meet natural resource needs can be
2 very, very effective. And in fact, I understand you to define
3 (phonetic) the entire Forest Practices Act may not become
4 voluntary. So it's excellent that we had a model. The
5 voluntary component in terms of the additional voluntary
6 leaving of additional stream buffers, the road upgrading and
7 other types of work that private -- State and private
8 landowners had -- have done is still -- needs to be assessed in
9 terms of its habitat recovery benefits.

10 But I'm absolutely for it, but do I think that we can
11 reach the place that we need to be in terms of meeting the
12 needs of Coho salmon on State and private lands through
13 entirely voluntary measures I -- I'm afraid I don't. I don't
14 think we've reached the end of the useful life of increased
15 regulatory --

16 **GOVERNOR KULONGOSKI:** Would it be fair to say, then,
17 the federal listing is the hammer that actually gets done what
18 you're looking for?

19 **MARY SCURLOCK:** Unfortunately I have considered the -
20 - I mean we have always considered the Coho listing to be an
21 incentive to increase the -- the conservation burden of all the
22 land managers that are implicated, not just the State lands
23 (phonetic).

24 **GOVERNOR KULONGOSKI:** The only reason I ask you about
25 this is that I wear another hat as the Governor other than the

1 Land Board. And I'm always interested around the Oregon plan
2 and whether in fact I can still keep the private landowners
3 involved in this, is if in fact if they think that we're not
4 moving forward. And then what's happening is that the federal
5 government is going to come in and manage for this. And this
6 is a very difficult problem.

7 **MARY SCURLOCK:** No, I -- I don't want that to happen
8 either. I mean that's not what I want. But I -- I -- I'm
9 certainly -- and I'm -- I'm all for a robust timber industry.
10 That's not -- not something that -- that I have on my agenda.
11 But I do think that we need to recognize what a pitfall
12 (phonetic) the federal agencies are in when they have -- have
13 other plans in other states that, you know, have -- have gone
14 further than what's being proposed here. And the ecology is
15 virtually the same.

16 **GOVERNOR KULONGOSKI:** Thanks a lot.

17 **MARY SCURLOCK:** Thank you.

18 **GOVERNOR KULONGOSKI:** I appreciate it. Thank you.

19 **DIRECTOR SOLLIDAY:** Okay. For our next panel is our
20 timber industry and tribal representatives, Bob Ragon from the
21 Douglas Timber Operators; Jim Dudley for forest products, and
22 Tim Vredenburg from the Coquille Indian tribe. I guess in
23 terms of doing an overall time check, we have 40 minutes left
24 in this meeting. I'll take 35 minutes to do the remaining
25 presentations unless you have a Land Board Governor who will

1 stay (phonetic) past noon.

2 **BOB RAGON:** We still get five minutes, right?

3 **DIRECTOR SOLLIDAY:** You do. And you're up first,
4 Bob.

5 **BOB RAGON:** Good morning, Governor Kulongoski, Madam
6 Secretary and State Treasurer Mr. Westlund. Pleasure to be
7 there this morning. I'm Bob Ragon, Executive Director of
8 Douglas Timber Operators, located in Roseburg, Oregon,
9 represent a small trade association membership in Lane, Coos
10 and Douglas Counties, which by the way are the three largest
11 timber-producing counties in the state.

12 You have with you a briefing book that we provided to
13 you that hopefully I'm -- I hope your assistants have had a
14 chance to go through it. There's some information there that I
15 think is different than what you may have seen from the State
16 agencies. I want to summarize just quickly what's in there.
17 Part of it says that an HCP was never necessary for ESA
18 compliance on the Elliott State Forest.

19 That the proposed plan and HCP for the Elliott will
20 cost the Common School Fund as much as \$715 million in foregone
21 revenue over the next 50 years. The incidental take permit for
22 a revised HCP we believe is highly unlikely to pass the hurdles
23 set by the Ninth Circuit Court of Appeals. I believe strongly
24 that a new HCP is at high legal risk of passing the bar.

25 Withdrawal of the 1995 HCP does not require

1 mitigation (phonetic) on your behalf. ODF's presentation to
2 the State Land Board on this issue has not really explored all
3 the wide opportunities in front of you. And finally, the Board
4 of Forestry has decided not to take the path you are looking at
5 today.

6 They have abandoned the pursuit of a multi-species
7 Habitat Conservation Plan. And that to me tells them, tells
8 you I think that the continued pursuit of this process is very
9 difficult for you to achieve. I'd like to go quickly to some
10 modeling ones that are in your book, if I could. Go ahead.
11 Excuse me, and you can pass that along up too. This is the
12 reserves under the HCP, it's about 25,000 acres. The reserve's
13 under a Forest Practices Act alternative 12,000 acres. We have
14 basically doubled the amount of reserves under the HCP as
15 proposed as -- as what would be under the (phonetic) Forest
16 Practices Act.

17 Interestingly enough, within the proposed plan ODF
18 modeled a take-avoidance strategy as right here with 20,000
19 acres of reserves; significant amount of reserves under take-
20 avoidance strategy. Next line. These numbers are hard to
21 read. This is the harvest level under the HCP. It's 40 million
22 feet.

23 The ODF wood emphasis is 55 million feet. The
24 intermediate alternative that we took the practice -- the
25 Forest Practices Act alternative, which had 75 million foot,

1 added further reserves to it. And that alternative developed
2 62 million foot harvest level. Next line.

3 The present net value of the HCP of the Elliott is
4 \$359 million. The ODF put emphasis alternative is \$556 million.
5 The intermediate alternative, 612, and the Oregon Forest
6 Practices Act 747. Next slide, please. The cash flow; the
7 cash flow of the HCP is \$600 million over 50 years over the --
8 with the ODF wood emphasis take-avoidance strategy it's over a
9 billion dollars in 50 years. (unintelligible) is a billion
10 three, and the Forest Practices Act is almost a billion seven.

11 Next slide, please. This shows you what the HCP does
12 for the Elliott Forest. You're going to take that inventory
13 from 2.3 billion feet of standing timber up to almost four
14 billion feet in 50 years. You're just going to continue to
15 stack up wood out there. One left; perfect. Next slide,
16 please.

17 This is the harvest off the Oregon's forest lands for
18 five years averaging from 2004 to 2008. The industry harvested
19 an average of 2.8 billion board feet. This is the Board of
20 Forestry lands, 272 million feet. These are tribal lands, 63
21 million; small wood lots, 363 million. The BLM, 121 million
22 feet is the average harvest off BLM lands the last five years.

23 This is the Forest Service and this is of the public.
24 Next slide, please. This is the harvest the State of Oregon
25 under Habitat Conservation Plans. There's two of them. One is

1 the Weyerhaeuser tree farm. Average harvest there off 200,000
2 acres is 100 million feet. And this is the HCP on the Elliott.
3 This is all the harvest that takes place in the state of Oregon
4 under HCP. The rest is all harvested under a take-avoidance
5 strategy. Thank you.

6 **GOVERNOR KULONGOSKI:** His time's up but there is
7 something. I just wanted to get your -- what do you think
8 about selling the Elliott?

9 **BOB RAGON:** We don't -- we don't favor it.

10 **GOVERNOR KULONGOSKI:** Okay. That's all you have to
11 tell me.

12 **BOB RAGON:** But -- but we -- we think a new
13 management strategy is badly needed.

14 **GOVERNOR KULONGOSKI:** Okay. Thank you. Go ahead.

15 **JIM DUDLEY:** Good morning, Madam Secretary, Governor,
16 Treasurer Westlund. My name is Jim Dudley. I'm the timber
17 manager for Roseburg Forest Products. I hold a degree in
18 wildlife biology from Humboldt State University. And I'm also
19 a licensed professional forester. So I've dealt with the
20 spotted owl issues and marbled murrelet issues since 1992.

21 I'm here today to help the Board understand how they
22 can employ the same take-avoidance strategy that private
23 industry uses. And obviously as Bob said, 97 percent of the
24 four billion feet that's harvested in the state each year is
25 done without an HCP. First thing you need to understand is the

1 State's obligation under ESA is simply to avoid take.

2 There's no obligation for recovery. Obviously until
3 you get onto -- to asking for an HCP you don't have to deal
4 with recovery. It's simply to avoid take. The Endangered
5 Species Act defines take to mean to harass, harm, pursue, hunt,
6 shoot, wound, kill, capture, collect or attempt to engage in
7 any such conduct. Obviously with timber harvest management
8 we're not out trapping, pursuing or -- or hunting these
9 animals. All we really need to address is harm.

10 The US Fish and Wildlife Service defines harm as an
11 act which actually kills or injures wildlife. So how does the
12 rest of the industry avoid killing or harming wildlife? I'll
13 specifically address the spotted owl with regards to time. So
14 basically what you have to do is determine presence or absence
15 of the animal of -- of question; the owl in this case.

16 The State has a database where past activity centers
17 are -- are identified. The average landowner throughout this
18 fragmented ownership in the Cascade -- or the western side of
19 the Cascades; typically your adjacent landowners or the BLM or
20 other private timberland owners, they all have databases of
21 activity centers as well.

22 So if you determine that there's been activity in the
23 past within your project area or adjacent or you've got habitat
24 to support the species of concern, surveys are in order.

25 Contrary to Mr. Young, there actually is a one-year approach

1 under the US Fish and Wildlife Service protocol whereby you do
2 six surveys in one year, then you have seven months to complete
3 your project prior to the beginning of the next breeding season
4 when you would have to begin surveys again.

5 So the two-year method I agree is the most logical
6 because at the end of two years if you haven't identified any
7 nesting birds you basically have two additional years without
8 survey for the person that bought your timber sale to complete
9 the activity. So all we really need to worry about is when you
10 do find an animal. When you do find an animal you establish a
11 70-acre pour (phonetic) around the nest site.

12 And you need to maintain 500 acres within .7 miles of
13 the activity center. Now, .7 miles radius is equal to 985
14 acres. So basically you have to maintain half of that .7-mile
15 circle in suitable roosting, foraging or nesting habitat. So
16 when we talk about reserves, if you got 16 pairs of owls,
17 that's 8,000 acres you're setting aside.

18 The -- the next obligation is determine nesting
19 status. If you have a nesting pair of owls you also have an
20 additional quarter-mile buffer area. So this limits timber
21 falling, logging, hauling so that you don't cause the -- the
22 birds to abandon the nest. This runs through August 31st by
23 which time the chicks have fledged and -- and theoretically are
24 capable of -- of foraging and -- and living on their own.

25 So under a take-avoidance strategy you're only

1 required to protect the areas around the birds themselves.
2 Your focus is strictly on finding them and protecting them
3 where they live versus setting large buffers aside and hoping
4 that the birds will use those buffers. It does not require
5 large set-asides for perpetuity and actually allows the birds
6 to move around and continue protection as they move versus
7 being stuck within a single reserve. So that's -- that's the
8 short version of how you accomplish a take-avoidance strategy.
9 Thank you.

10 **GOVERNOR KULONGOSKI:** Thank you.

11 **TIM VREDENBURG:** I want to thank you for the
12 opportunity to share with you this morning. And I really want
13 to thank Director Solliday for offering us this same location
14 to be included and participate. Those of you that have spent
15 time with --

16 **GOVERNOR KULONGOSKI:** Would you just state your name
17 and who you're representing?

18 **TIM VREDENBURG:** I'm sorry. Tim Bradenberg, I'm the
19 director of land resources and environmental services for the
20 Coquille (Phonetic) Indian Tribe. Those of you that have spent
21 time with Coquille Indian Tribal leadership know that they
22 never fail to articulate that their number one priority is
23 education.

24 Have been chosen not to isolate their youth by
25 creating tribal schools on reservation, but rather send

1 their -- their youth to public schools and have chosen to
2 support those schools -- that school system with the idea that
3 their -- their children can be recognized and respected members
4 of the community.

5 With that in mind the -- the health and funding of
6 the Common School Fund is -- is important to the Coquille
7 Tribe. Second, the -- the tribe manages its land on a longer
8 rotation management strategy along with other conservationist
9 partners in the state and in the region. The -- that strategy
10 of growing younger trees into larger trees is only successful
11 if there's a place to take the larger trees when they -- when
12 they come of age and are ready to go to market.

13 Our current infrastructure is viable as it is propped
14 up (phonetic) from logs coming from Canada and the state of
15 Washington. But it's played a very significant role for the
16 Elliott State Forest in supporting that infrastructure. If
17 that infrastructure goes away, that strategy goes away with it.
18 We know from what we've learned on the east side when the --
19 when the infrastructure goes away it's very difficult if not
20 impossible to get it back.

21 We think that pursuing an HCP actually introduces
22 less certainty in the management that -- that it opens the
23 state up to a different kind of litigation. That recent
24 litigation, not-so-recent litigation makes it very difficult
25 and challenging for the two services to -- to offer incidental

1 take permits that -- that can withstand those legal challenges.

2 Finally, you know, I want to recommend that you be
3 bold in -- in looking at other alternatives and thinking
4 outside the box as you evaluate new management direction moving
5 forward.

6 **GOVERNOR KULONGOSKI:** Anybody? Okay. Thank you
7 very, very much.

8 **DIRECTOR SOLLIDAY:** Thank you. Our last panel is our
9 other interested parties panel and on that panel we have the
10 Honorable Susan Morgan, the Douglas County Commissioner; Chuck
11 Bennett from the Confederation of Oregon School Administrators;
12 John Charles from the Cascade Policy Institute, and then Jon
13 Souder from the Coos Watershed Association.

14 **SUSAN MORGAN:** Can you pass those out?

15 **DIRECTOR SOLLIDAY:** Yes.

16 **SUSAN MORGAN:** To the members of the Land Board?

17 **GOVERNOR KULONGOSKI:** Who's going to go first?

18 **SUSAN MORGAN:** For the record, my name is Susan
19 Morgan. I'm Douglas County Commissioner. And I'd like to
20 thank you for the opportunity to speak with you today about the
21 management of the Elliott State Forest. I've been asked to
22 represent the perspective of the counties in today's
23 discussion.

24 The counties closest to the Elliott are of course the
25 southwest Oregon counties of Lane, Coos, Curry, Josephine,

1 Jackson and Douglas. All of these counties, but especially in
2 Coos, Curry, Josephine and Douglas Counties, poverty and
3 unemployment are the biggest issues for our citizens. Take a
4 look at the spreadsheet that I've given you today.

5 The first display on the spreadsheet, the one to the
6 farthest left, shows the percent of our citizens who live in
7 poverty across all age groups. The data is from the US Census
8 Bureau. I rank the Oregon counties from highest level of
9 poverty to lowest. Oregon's average is highlighted in blue.
10 The southwest Oregon counties are highlighted in yellow.

11 The second set of data shows the percent of child
12 poverty. This is children under the ages of 18 years old.
13 Again, the data is from the US Census Bureau. The third data
14 set shows the percentage of students signed up for free and
15 reduced-cost school lunches. The data is from the Oregon
16 Department of Education.

17 The fourth set shows the percentage of Oregonians who
18 are out of work. This data is from the Oregon Unemployment
19 Department. Clearly southwest Oregon counties need help with
20 our poverty and unemployment problems. The best way to
21 counteract poverty and unemployment is to create and retain
22 jobs.

23 The next information on the next sheet in that I'd
24 like to give you also comes from the Oregon Employment
25 Department. Because of the short time I have, I'm only going

1 to show you Douglas County's information. But the information
2 from Coos, Curry and Josephine Counties are very similar to
3 this. Note that in the first two lines of the data that all
4 ownerships, which is the first yellow highlighted line, the
5 average pay which is on the far right-hand side in Douglas
6 County is just under \$33,000 a year.

7 The next line down is private sector jobs, which
8 average about \$2000 a year less. Direct forest product jobs,
9 which are the next three highlighted lines, average between
10 \$35,000 and just over \$40,000 a year. So these jobs pay
11 substantially more than the average wage. In all of the
12 southwest Oregon counties direct forest products jobs pay
13 substantially more than the average wage.

14 So my message to you is straightforward. As you work
15 towards a plan to manage the Elliott, creating and retaining
16 jobs in the forest products sector is the straightest line to a
17 positive impact on the southwest Oregon counties. These are
18 family-wage jobs and they are critical in stabilizing our
19 families and our communities. Thank you.

20 **GOVERNOR KULONGOSKI:** Thank you, Susan.

21 **CHUCK BENNETT:** Thank you, Governor, Secretary Brown,
22 Treasurer Westlund. My name's Chuck Bennett. I represent the
23 Confederation of Oregon School Administrators. I've been asked
24 to speak in behalf of beneficiaries to the Common School Fund,
25 which is as you know primarily in education. I just want to

1 kind of give you a little background.

2 We -- the education beneficiaries meet regularly with
3 staff from the Department of State Lands to discuss all aspects
4 of the Common School Fund, including updates on land -- land
5 management policies. And we are in regular agreement with the
6 approach the Land Board has been taking. We are particularly
7 concerned about policies that provide certainty in association
8 with management of the Common School Fund lands.

9 Common School Fund stability is important to us. It
10 contributes about \$95 million to the -- annually to State
11 support of education. The Elliott is the largest land
12 contributor to this fund. But I want to make it real clear; the
13 Elliott's contribution is to the fund. The schools derive
14 their funding from earnings off the fund, percentage of
15 earnings off the fund so that direct impact from the Elliott on
16 funding of education in Oregon is -- we're not talking a large
17 amount of money.

18 So as you consider this and as the discussion goes
19 on, I often listen to the discussion and -- and am concerned
20 that it sounds like it's a kind of dollar-for-dollar exchange
21 for the education of children, that the Elliott produces \$9
22 million somehow to children of Oregon, directly receive \$9
23 million. The primary interest of education beneficiaries is,
24 as it will always be, to maximize harvest on the Elliott, but
25 also in terms of its long-term management objectives.

1 We have supported the level of harvests that have
2 been talked about up to 40 million board feet as an appropriate
3 level of cutting. But again we -- just to echo I think what
4 the Governor was asking about earlier we have a particular
5 certainty in this area. The biggest issue for I think
6 educators in this area aside from the money is the impact that
7 was just outlined by Commissioner Morgan on the local economy
8 and what's going on in the counties and school districts that
9 are directly affected by employment caused by harvesting on the
10 Elliott.

11 I would ask you to look very closely at that as part
12 of your consideration, understanding you have a fiduciary
13 responsibility to the fund. We also believe that the local
14 employment (unintelligible).

15 **JOHN CHARLES:** My name is John Charles, and I'm
16 president of Cascade Policy Institute. I'm here to urge the
17 Board to sell the Elliott or consider a long-term leases
18 arrangement with a private entity. I understand that this is
19 probably your least favorite option. A natural tendency in a
20 dysfunctional situation is to just keep doing the same thing
21 over and over again.

22 State Lands on the Elliott will never generate the
23 returns it accrued. Predecessors were told this back in 1994
24 by John Beuter (Phonetic), consultant with DOF, who concluded
25 that, "Selling the Elliott is the only marketing alternative

1 likely to significantly increase net annual income to the CSF."
2 2005 consultants to DSL reached a similar conclusion. They
3 found that direct benefits to selling the Elliott could be as
4 high at \$206 million in addition to indirect benefits of \$400
5 million in the form of new jobs and tax receipts.

6 Today we will be offering yet another analysis
7 showing that sale of the Elliott or a long-term lease would
8 provide four to eight times as much funding to Oregon schools
9 as retaining ownership by the State would. Given your trust
10 obligations, we believe you should seriously consider this
11 option. I will save the rest of my time to Dr. Eric Fruits, an
12 economist who has performed the analysis at the request of
13 Cascade.

14 **ERIC FRUITS:** Hi, thank you for having me. As you
15 can see in the -- the slide behind me the -- the revenues from
16 the Elliott have been declining over time. And right now they
17 average at about \$7.9 million a year. That average is probably
18 a little bit high because we have had declines. There's also
19 some thinking at some point that when the housing market
20 recovers that perhaps we can get more money out of the Elliott.

21 I think we need to be careful about pinning your
22 hopes on that because when you look at 2005, which was the peak
23 in new home construction, we only had a fairly small blip in
24 revenues from Elliott State Forest. So I think that really the
25 only argument that -- that under current management we are

1 having both low and declining returns on that forest.

2 Based upon testimony from Mr. Lily I believe in the
3 last meeting, he said that the returns were about equal to one
4 percent on that forest. If you apply that to the Elliott that
5 would give the Elliott a value of about \$800 million. Other
6 studies I believe Mr. Ragon had presented would put it about
7 747. So I -- I split the baby on that and said okay, well,
8 let's assume that we could sell the forest for \$750 million.

9 And again, as Mr. Charles pointed out, it's probably
10 very unpopular to sell the forest. But that -- that doesn't
11 mean you have to sell it. There's a lot of ways that you can
12 use it without actually selling it, you can enter in a long-
13 term lease arrangement for the pending ownership. You know,
14 one of the things -- to give you an idea of how meager the
15 returns are on the Elliott State Forest, you don't have to look
16 any further than the US Treasury.

17 The returns are actually less from the US Treasury.
18 You could sell the state forest for \$750 million, put it in US
19 Treasury. Perhaps the state has invested around (phonetic),
20 and you would actually generate approximately -- and that would
21 be on the next slide; three. You would generate about \$18.2
22 million a year for the school fund. That's about three times
23 what you're generating now.

24 I'd also depending on (phonetic) what's in the Monte
25 Carlo simulation of what -- what would happen if that money was

1 put in the Oregon Investment Council, the same group that
2 manages the PERS funds and other State investments. They
3 generate fairly good returns over time, 7.74 percent per year
4 after costs. And I looked at -- at a range of what would
5 happen based on crediting and so forth.

6 Found in the worst case scenario you get about \$25.7
7 million a year. In the best case scenario you'd get about \$51.8
8 million a year for the school fund. What I call the median
9 scenario is about \$34.6 million a year. Again, these are
10 four -- about four to eight times more than what current
11 management of the Elliott State Forest is providing. Thank
12 you.

13 **JON SOUDER:** Governor Kulongoski, Secretary Brown,
14 Treasurer Westlund, my name is John Sauder. When I met with you
15 last week out on the Elliott State Forest it was in my role as
16 executive director of the Coos Watershed Association. I
17 believe I've been asked here today more based on my experience
18 in trust land management. Starting in 1988 I worked with
19 Professor Sally Fairfax at the University of California
20 Berkley.

21 In the first comprehensive studies of State Trust
22 Land Management that had -- had occurred since 1920s back when
23 federal income tax was being first considered the results of
24 those studies from 1988 to essentially when I took my current
25 job in 2000 resulted in a dissertation from me a book on state

1 trust lands management about a dozen law review articles,
2 consultancies with four states, including Oregon, the Forest
3 Board in Oregon.

4 And I've also served as an expert witness for the
5 Washington State Attorney General's Office in their defense of
6 their Habitat Conservation Plan on State forest lands. So I've
7 been down this road before, written about it and -- and thought
8 about it a lot.

9 The Elliott State Forest is oftentimes characterized
10 as the crown jewel in the State trust fund portfolio. And as
11 any jeweler knows, the value of a gem can be either
12 significantly enhanced or significantly diminished according to
13 how it's cut. And I think both literally and figuratively
14 that's what the debate is here for it.

15 So what I'd like to spend my time talking a little
16 bit about and I believe I've provided an article that -- that
17 you've received an essay on prudence as a fiduciary decision-
18 making criteria. And would like to kind of quickly go through
19 that because I think it's important. You have a wide
20 perspective of options here to look at and evaluate everything
21 from selling the forest or some similar arrangement to turning
22 it almost into a carbon credit for us.

23 And so now you have to make a decision on -- on what
24 avenue to pursue for that. And it's not an easy decision. In
25 the essay that I wrote on prudence we really look at pension

1 funds as a model for fiduciary decision making. And while in
2 this economic climate pension funds may not be fairing well,
3 there are a significant number of requirements for their
4 management that actually begin to define fiduciary decision
5 making.

6 And so I'll rely on that article really to -- to make
7 the major points in there. One of them is this question about
8 balancing risk and potential benefits. And that's really the
9 key because every one of these options that you're considering
10 has risk associated with it, and also has potential rewards
11 from pursuing that.

12 A second area that's important that was raised
13 particularly in the discussions on the federal agencies was
14 this question of are you applying generally accepted methods in
15 identifying management options, generally accepted procedures.
16 Are you -- do you have adequate expertise and do you understand
17 the expertise that you're being -- being provided with that.

18 And then finally this question of what is the
19 irreversible commitments that you're making as you pursue an
20 option. Is there a reversibility involved in this? Can you
21 step back from it? Can you adjust it as time goes by? And what
22 is the exit strategy? What exit strategies are available to
23 you if things go south on you? And are you actually -- do you
24 have effective capacity to evaluate that and to monitor the
25 actions as they go along?

1 So those were some of the -- the major criteria
2 that -- that the Board developed based on assessment of pension
3 fund management. But there's a couple of things. I -- I've
4 lived with this HCP for ten years now as well. And there's a
5 couple of options that -- that I'd really like to ask that you
6 consider as you move forward with this. First of all, I've
7 never understood why this process hasn't availed itself of a
8 couple of really innovative policy avenues that -- that Oregon
9 has developed; and that's the Oregon Solutions Program and the
10 Oregon Consensus Program at PSU.

11 Those both offer avenues, I think, to try and resolve
12 some of these differences that -- that I would encourage you to
13 pursue. And then secondly, it's clear that there needs to be
14 some higher level of federal decision makers involved in the
15 process here. And I'm wondering why, Governor, you don't just
16 pick the phone up and call Secretary Salazar and Secretary
17 Luchenko and just say, "Send me somebody who can make a
18 decision." So I will -- thank you for your time.

19 **GOVERNOR KULONGOSKI:** Actually, you may be surprised
20 that I had a conversation with the Secretary --

21 **JON SOUDER:** That's all the decisions you had.

22 **GOVERNOR KULONGOSKI:** And there is a commonality
23 between these two and it's one of the issues about the Oregon
24 Solutions is always is whether the federal (phonetic)
25 government, particularly NMFS and Fish and Wildlife, ONC or ESA

1 do a process like this. It's a great discussion forum but
2 though they have worked with us before. I still think
3 fundamentally that the questions I was asking are what's at the
4 heart of this whole thing. We have to find a way. But I have
5 talked to him about it.

6 **JON SOUDER:** Okay.

7 **GOVERNOR KULONGOSKI:** Thank you.

8 **SECRETARY OF STATE BROWN:** Governor, I have a
9 question.

10 **GOVERNOR KULONGOSKI:** Oh, I'm sorry. Go ahead.

11 **SECRETARY OF STATE BROWN:** Commissioner Morgan, I'm
12 going to put you on the hot seat here. There were four options
13 available to us. Do you have a particular approach you would
14 encourage us to use or do you have a strategy you would use if
15 you were in our shoes?

16 **SUSAN MORGAN:** Madam Secretary of State, I think one
17 of the things I'm reminded here of is that probably all the
18 easy problems got solved in the '50s and the '60s. The ones
19 that we're left with today are pretty thorny (phonetic).
20 The -- I -- I don't know what the best option is going to be.

21 I would ask you to consider that there is probably no
22 ability to get to total certainty on this. There -- there
23 isn't any way to find a solution to this where there -- where
24 everyone is going to agree to it. And so that's probably not
25 a -- a reasonable or rational goal to even try to aspire to.

1 I think that clearly from the perspective of the
2 communities in southwest Oregon the economic issues, the job
3 creation issues and the family and community stability issues
4 are the big issues. And that the environmental issues I can
5 remember when I sat on the Natural Resource Ways and Means
6 Committee asking for that study on selling it because we were
7 mired in these very same issues back then. I

8 And as you pointed out, it's going on nine years now
9 that this discussion's been going on. I think that clearly you
10 want to aim for a high cut because that provides the greatest
11 return to the school -- the trust fund and also to the -- the
12 local communities. How you get there; if I knew that I would
13 tell you.

14 **GOVERNOR KULONGOSKI:** I'm going to -- I started the
15 conversation and this is why I keep pushing on this riparian
16 issue. There were a number of reasons why Wafford (Phonetic)
17 failed. And I am absolutely committed to trying to get a
18 forest management plan -- a plan on the ONC lands because if in
19 fact we're not able to renew the county payment program, we
20 have to have something in place that generates revenue for the
21 counties around the state; the ONC counties.

22 And I'm absolutely committed to that and I had this
23 conversation with Secretary Salazar of how important this is.
24 But the dilemma is forests and I'm going to go back to where I
25 started about this riparian issue. Though there was a legal

1 issue about the failure to consult under the ESA with NMFS and
2 Fish and Wildlife, which was a fatal flaw, which resulted in
3 the reversal by Secretary Salazar of the Wafford Decision or
4 record of decision.

5 The issue though ultimately is, is whether in fact
6 that you're listening to the debate about the HCP and you're
7 talking about coastal Coho, of whether in fact on ONC lands it
8 would deal with the Fish and Wildlife and you're going to deal
9 with NMFS again; whether in fact that you can actually get them
10 to sit down and come up with a reasonable riparian setback
11 because the problem with the Wafford is how you got the 502
12 million acres.

13 You had a very restricted riparian area, which you
14 got more timber out of. And that caused a lot of people a lot
15 of heartburn. And it's the same issue here. And I'm just
16 trying to figure out and it may be that there's somebody else
17 that a fresh face has to be brought into this to try to bridge
18 this thing and trying to find out how we can do this. And
19 whether Washington is the model that you want to use here or
20 not, I don't know.

21 The foresters are going to have make that and Jim
22 Brown -- I mean Mark (Phonetic) and all these other people who
23 are involved in this are going to have to work on this. But I
24 still think that's the crux of who's out in this (phonetic) HCP
25 is trying to figure out how you're going to do something around

1 the riparian zone. And what that issue is, I don't know. Thank
2 you.

3 **DIRECTOR SOLLIDAY:** We have one last item we want to
4 take care of today. I'd like to ask John Lily to come forward.
5 John Lily is retiring from -- has retired officially from State
6 service after 36 years of service to the State. And we want to
7 take a moment here to say thank you to John and talk a little
8 about John's career with the State of Oregon. And we have a
9 little gift to give to him despite his best efforts to prevent
10 us from doing that.

11 As I mentioned, John has spent 36 years with the
12 State of Oregon. He started with the Parks Department back in
13 1973. He spent 17 years working at the Parks Department in
14 various positions. He started as a park planner. He was the
15 park manager for Silver Falls State Park. He was also the
16 program manager there as well as ending his career at the Parks
17 Department as the assistant director responsible for the State
18 Historical Preservation Office and along with long-range
19 planning personnel and budgeting for the Parks Department.

20 He spent considerable amount of his time at the Parks
21 Department working on the Scenic Waterway Program, which is
22 where I first met John many, many years ago when I was an
23 advocate for the State Scenic Waterway Program. And also
24 worked very hard on the planning of the entire Oregon park
25 system.

1 In 1990 he decided he had fixed all he could fix-it
2 parks and moved to the Department of State Lands, and started
3 here as a waterway planner, working on the lower Willamette
4 Management Plan, which the Land Board adopted. And then became
5 the assistant director for Policy and Planning for the agency,
6 overseeing a number of programs including our efforts to
7 streamline the Removal Fill Program, working on the development
8 of a 404 assumption (phonetic) and a statewide program permit
9 efforts, and also was instrumental in making revisions to
10 several of our general authorizations (phonetic).

11 But I think what most of us will remember John for is
12 his work on the Asset Management Plan at the agency. And I
13 think that's a legacy that he leaves to DSL. He worked on the
14 original plan in 1995, was major author of the 2006 plan that
15 the Land Board adopted years ago. And he has been the asset
16 manager with the Department since 2005, has done a number of
17 things as the asset manager for the agency, including helping
18 to get our GIS efforts up to snuff here, working on our land
19 administration system and making sure that that functions to
20 all of our divisions.

21 He's also been the committee chair for the Asset
22 Management Committee of the Western States Land Commissioners
23 Association. And I know the Asset Management Plan; that John
24 was instrumental in developing here in Oregon. It has been a
25 model for other states around the west, as they developed Asset

1 Management Plans.

2 We also want to recognize John's work for his work on
3 forestry issues very relevant to today's discussion. In fact,
4 he was a signatory because he was the acting director at the
5 time to the 1995 HCP Implementation Plan. So it's his fault.
6 But he's also in the past served on the Elliott State Forest
7 Planning Committee Steering Committee. And I think in talking
8 to ODF staff, one of the thing -- his greatest strength has
9 been his commitment to service.

10 And I would say that that's been throughout his 36-
11 year career at the State. And just as an interesting side
12 note, he and Greg Greenmeyer (Phonetic), who was on the tour
13 with us last Monday, and Terry Thompson are all graduates of
14 OSU. And John actually served on the track team with Terry
15 Thompson. And John, I've had the opportunity to work directly
16 with you as the Director of the Department since 2006. And on
17 behalf of everybody in the Department I want to thank you for
18 your years of service to DSL.

19 You've been the epitome of great public service and a
20 great public servant. And to thank you for your work here, we
21 want to present you with a coffee table book of Oregon, which I
22 think you'll recognize many of the places in here as places
23 that you have worked to protect over your career. And so I
24 want to thank you for that and present you with this book.

25 **GOVERNOR KULONGOSKI:** Yeah, I want to get them all

1 in. We're not officially closed. Let me -- so that Louise can
2 put the hammer down.

3 **DIRECTOR SOLLIDAY:** You have the hammer, Governor,
4 not me.

5 **GOVERNOR KULONGOSKI:** I want to thank everybody who
6 came up today. And it's been very, very informative. And it's
7 not an easy issue and Mike Carrier just looked at me after
8 listening to all this. He says, "This is the old adage that do
9 you want your dad to leave you the farm or just take the
10 money?" There's some truth to it.

11 But it is a very, very difficult decision. And I
12 just wanted to let you all know that the public involvement and
13 Louise having got everybody together on this; there is no easy
14 answer to this. But we'll work our way through it so thanks a
15 lot. Anything else? We're adjourned.

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CERTIFICATE

I, Jayne Rosamond, hereby certify that I am an electronic transcriptionist for Business Support Services of Salem, Inc., that as such electronic transcriptionist I prepared from an electronic recording provided by Business Support Services, Inc., the foregoing typewritten transcript of the meeting had upon the matter at the time and place set forth in the caption hereof; and that the foregoing pages, which are numbered 1 through 78, both inclusive, are the true, accurate and complete transcript of the proceedings adduced had upon the said meeting.

WITNESS my hand as electronic transcriptionist this 18th day of December 2009.

Jayne Rosamond, Transcriptionist

jr/jr